

Meeting of the Cabinet (19 January 2023)

Chair: County Councillor Alan Vincent

Part I (Open to Press and Public)

Medium Term Financial Strategy 2023/24 - 2026/27 and Reserves - Quarter 3 Update

Cabinet considered a report on the medium-term financial strategy for 2023/24 - 2026/27.

Resolved: That

- i. The revised funding gap of £15.526m covering the period 2023/24 to 2026/27 as set out in the revised financial outlook forecast for the council, be noted;
- ii. Approval be given for the budget adjustments for 2022/23, and following years' changes, included in the revised medium-term financial strategy; and
- iii. The contents of the county council's reserves position, be noted.

Procurement Report

Cabinet considered a report seeking approval to commence the following procurement exercises in accordance with the county council's procurement rules:

- i. Living Well at Home (formerly referred to as Home Care and Intermediate Care)
- ii. Provision of Technology Enabled Care Service
- iii. Provision of Mental Health Rehabilitation Service
- iv. Smokefree Lancashire Tobacco Dependency Service
- v. A601(M) Maintenance Project.

Resolved: That the commencement of procurement exercises for the following be approved:

- i. Living Well at Home (formerly referred to as Home Care and Intermediate Care)
- ii. Provision of Technology Enabled Care Service
- iii. Provision of Mental Health Rehabilitation Service

- iv. Smokefree Lancashire Tobacco Dependency Service
- v. A601(M) Maintenance Project.

Community Assets Policy

Cabinet considered a report that set out a revised policy for community ownership of surplus land or buildings deemed to be 'community assets' which are either listed as Assets of Community Value or qualify for Community Asset Transfer.

Resolved: That the Community Assets Policy 2023, as attached at Appendix 'A' of the report, be approved.

Secondment Arrangement of Executive Director of Adult Services and Health and Wellbeing to the Lancashire and South Cumbria Integrated Care Board

Louise Taylor, Executive Director of Adult Services and Health and Wellbeing, left the meeting during consideration of this item.

Cabinet considered a report that set out the rationale for sharing the services of the county council's Executive Director of Adult Services and Health and Wellbeing with the Lancashire and South Cumbria Integrated Care Board on the basis of 80 per cent Integrated Care Board, 20% county council.

Resolved: That

- i. The secondment of the Executive Director of Adult Services and Health and Wellbeing to the Lancashire and South Cumbria Integrated Care Board for 80% of her working time to take up the role of Director of Health and Care Integration be approved in principle; and
- ii. The Director of Corporate Services be authorised, in consultation with the Interim Director of People, to negotiate and agree appropriate secondment agreement terms with the Lancashire and South Cumbria Integrated Care Board (subject to the agreement of the Executive Director of Adult Services and Health and Wellbeing).

Lancashire County Council Highways and Transport Strategy 2023-25

Cabinet considered a report on a new Highways and Transport Strategy for Lancashire County Council covering the period 2023-25.

Resolved: That the Lancashire County Council Highways and Transport Strategy 2023-25, as set out at Appendix 'A' of the report, be approved.

Revised Estate Road Specification

Cabinet considered a report on the revised update of the Estate Road Specification.

Resolved: That

- i. The proposed revised Estate Road Specification, as set out at Appendix 'A' of the report, be approved;
- ii. The Director of Strategy and Performance be authorised, in consultation with the Cabinet Member for Highways and Transport, to publish the revised Estate Road Specification; and
- iii. The Head of Service Asset Management be authorised to approve ongoing revisions to the Estate Road Specification, as required as a result of revisions to national policy and standards.

Increase in the Number of Places at Kingsbury Special School, Skelmersdale and Establishment of Special Educational Needs Units across Lancashire

Cabinet considered a report that provided an update on the implementation of the Special Educational Needs and Disabilities Sufficiency Strategy and identified proposals to increase the range and amount of specialist provision available in different locations across Lancashire.

Resolved: That, following consideration of the results of the informal consultation to expand and increase the number of school places at Kingsbury Primary School, Skelmersdale:

- i. The issuing of the statutory notices and the initiation of the formal consultation process required to make the changes be approved;
- ii. The initiation of feasibility studies and the informal consultation process to establish Special Educational Needs units be approved at the following mainstream schools:
 - Thornton Primary School;
 - Calder Vale St John Church of England Primary School, Garstang;
 - Park Primary School, Colne;
 - Mount Carmel Roman Catholic High School, Hyndburn.
- iii. The Executive Director of Education and Children's Services be authorised, in consultation with the Cabinet Member for Education and Skills, to review the outcomes of the informal consultation and whether to proceed with the formal consultations to establish Special Educational Needs units at these schools.

Special Educational Needs and Disabilities Sufficiency Strategy - Bleasdale School, Silverdale

Cabinet considered a report on the residential element of Bleasdale School, Silverdale, which is an all through school for pupils with profound and multiple learning difficulties in the north of Lancashire.

Resolved: That

- i. The proposal to carry out an informal consultation to remove the boarding provision at Bleasdale School, be approved;
- ii. The Executive Director of Education and Children's Services be authorised, in consultation with the Cabinet Member for Education and Skills, to review the outcomes of the informal consultation and whether to proceed with the formal consultation to remove the boarding provision at Bleasdale School; and
- iii. It be noted that Cabinet would be presented with the results of the formal consultation in due course and asked to make a final decision about whether to approve the permanent removal of boarding provision at Bleasdale School.

Special Educational Needs and Disabilities Sufficiency Strategy - North Area, Creation of a Free School for children with Social, Emotional and Mental Health Needs

Cabinet considered a report providing the outcome of the feasibility study and informal consultation in relation to a proposal to create a free special school for primary aged pupils presenting with social, emotional and mental health needs on the site of the former Firbank Children's Centre, which is on the same site as Castle View Primary School in Lancaster.

Resolved: That

- i. The establishment of a free school for children with social emotional and mental health needs in the north of the county through the free school presumption process, be approved;
- ii. The early appraisal of costs, subject to the preparation of a fully costed estimate, be approved; and
- iii. The Executive Director of Education and Children's Services be authorised, in consultation with the Cabinet Member for Education and Skills, and in conjunction with the Department for Education, to recruit a sponsor.

Schools Budget 2023/24

Cabinet considered a report seeking the approval of Cabinet to submit the Schools Block budget pro-forma and approval for the Early Years, High Needs and Central Schools Services Block budgets for 2023/24, in accordance with the Government's school funding Regulations and Guidance.

Resolved: That

- i. The report, including the 2023/24 Dedicated Schools Grant allocations, the final budget proposals for each funding block and any comments made by the Lancashire Schools Forum be noted;
- The Principal Accountant Schools Finance be authorised to submit the final Schools Block budget pro-forma for 2023/24 to the Education and Skills Funding Agency by 20 January 2023, on the basis set out in the report;
- The 2023/24 budgets for the Early Years, High Needs and Central Schools Services Blocks and local proposals for the High Needs Supplementary Grant allocation for 2023/24 be approved;
- iv. Approval be given to the Dedicated Schools Grant Reserve underwriting the uncertainties around the 2023/24 Schools Budget; and
- v. The decision be implemented immediately for the purposes of Standing Order C28(3) as any delay could adversely affect the execution of the county council's responsibilities. The reason for this is to ensure that the necessary pro-forma can be submitted to the Education and Skills Funding Agency by the required deadline of 20 January 2023.

Consultation on the Revised Statement of Community Involvement

Cabinet considered a report seeking approval to consult publicly on the draft revised Statement of Community Involvement, the county council's policy on how local residents and other stakeholders will be engaged in the preparation of planning policies and the determination of planning applications.

Resolved: That the draft revised Statement of Community Involvement, attached at Appendix 'A' of the report, to go out to public consultation, be approved.

Meeting of the Cabinet (2 February 2023)

Chair: County Councillor Phillippa Williamson

Part I (Open to Press and Public)

South Lancaster to M6 Road Scheme: Link Road and Park and Ride Facility

Cabinet considered a report seeking approval to take forward the South Lancaster to M6 Road Scheme by proposing an altered route of the Link Road, the removal of a reconfigured M6 Junction 33 (specifically removal of new north facing slip roads) and proposing an alternative site for a Park and Ride facility. This proposal would also provide for acquisition of rights, interests and enabling arrangements in respect of land for the scheme, and also preparatory work for the use of compulsory purchase powers for the same.

Resolved: That

- i. The provision of the altered Link Road (Appendix 'A' of the report) and alternative site for a Park and Ride facility (Appendix 'B' of the report), be approved;
- ii. The route, as shown at Appendix 'A' of the report, be approved and adopted as the route of the Link Road;
- iii. The use of the county council's powers of Compulsory Purchase contained in the Highways Act 1980, and all and any other enabling legislation, to acquire all the necessary land and rights for the construction/improvement and future maintenance for the South Lancaster to M6 Road Scheme (including the new Link Road, the Spine Road serving a Bailrigg Garden Village and a Hazelrigg Lane Park and Ride facility), be approved;
- iv. The preparation of Compulsory Purchase and Side Road Orders for the South Lancaster to M6 Road Scheme and other appropriate Notices, Orders and Schemes under the relevant statutes and the taking of all other procedural steps in connection with the making of the Orders and Schemes be authorised, prior to approval and sealing and making of the formal Orders and Schemes; and
- v. The acquisition by agreement in advance of Compulsory Purchase powers of all rights, interests, and enabling arrangements to facilitate the South Lancaster to M6 Road Scheme, be approved.

Corporate Performance Report - 2022/23 Quarter 3

Cabinet considered a report providing an overview of the key performance indicators as well as corporate risks and opportunities to enable monitoring against the four priorities of the corporate strategy:

• Delivering better services

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- Protecting our environment
- Supporting economic growth
- Caring for the vulnerable

This report covered quarter 3 of 2022-23.

Resolved: That, following consideration of the report and the additional information set out in Appendices 'A' to 'C', the report be noted.

Money Matters Quarter 3 Report 2022/23

Cabinet considered a report that provided an update on the county council's 2022/23 revenue and capital financial position and made recommendations for Full Council in respect of the 2023/24 budget and council tax levels, including the proposed capital delivery programme.

Resolved: That

- i. Full Council on 9 February 2023 be asked for a Band D Council Tax for 2023/24 reflecting a 3.99% increase including 2% to be used for adult social care in line with the new flexibilities;
- ii. The revised funding gap of £9.501m in 2023/24 be noted and Full Council on 9 February 2023 be asked for this to be met from the uncommitted transitional reserve;
- iii. Full Council on 9 February 2023 be asked for an indicative capital delivery programme of £239.859m in 2023/24;
- iv. The current forecast overspend of £2.521m on the revenue budget in 2022/23, the revised 2022/23 capital delivery programme of £222.900m with a forecast outturn of £163.566m, be noted; and
- v. The advice of the council's Chief Finance Officer with the regard to the robustness of the budget and the adequacy of reserves, be noted.
- vi. Full Council on 9 February 2023 be asked to increase the Local Member Grant budget by £500 for each Member for the 2023/24 financial year only, in recognition of the Coronation of His Majesty King Charles III on 6 May.

Capital Strategy for Schools – Condition Led Capital Investment Programme 2023/24

Cabinet considered a report that proposed the allocations of school's capital funding to address a further phase of high priority building condition repairs on Community, Voluntary Controlled and Maintained Schools in Lancashire.

Resolved: That

i. The proposed list of maintenance schemes in Lancashire schools, as detailed at Appendix 'A' of the report, totalling £13.977m be approved as a further phase of high priority school repairs, subject to the grant settlement being £14.000m; and

ii. The Executive Director for Education and Children's Services, the Director of Strategy and Performance and the Director of Finance be authorised, in consultation with the Cabinet Member for Education and Skills, to approve any adjustments necessary once the final funding settlement is announced.

Oliver's Place and Pittman Way, Preston - Bus Service Improvement Plans

Cabinet considered a report that proposed additional lengths of No Waiting At Any Time on Oliver's Place and Pittman Way, Preston.

Resolved: That the implementation by making the Order for additional lengths of No Waiting At Any Time, Oliver's Place & Pittman Way, Preston, as shown on Appendices 'A' and 'B' of the report, be approved.

Transforming Friargate North and Ring Way - Various Orders and Approvals

Cabinet considered a report that proposed to make five traffic regulation orders, a speed limit order, approve clearways and speed cushions and introduce zebra crossings and other measures as part of the Transforming Cities Fund project.

Resolved: That the following, as set out in full in the draft orders and proposals at Appendix 'D' of the report, be approved:

- i. The making of five Road Traffic Regulation Orders providing for new and existing prohibitions and restrictions on the various lengths of road within Preston City areas as detailed within the report and as set out in the Draft Orders at Appendix 'D' of the report, save for:
 - Provision (b) in Schedule 4 of the Road Traffic Regulation Act 1984 Lancashire County Council (Corporation Street Area, Preston, Preston City) (Revocations and Various Moving Restrictions) Order 202* being one way traffic restriction (except pedal cycles) on Heatley Street which said provision be abandoned.
- ii. The introduction of bus stop clearways on Corporation Street;
- iii. The introduction of speed cushions on Wellfield Road and Ashton Street;
- iv. The removal and introduction of bus stop clearways on Ring Way;
- v. The removal of bus stop clearways on Friargate;
- vi. The removal of a pedestrian crossing on Friargate;
- vii. The making of Road Traffic Regulation Act 1984 Lancashire County Council (Orchard Street Areas, Preston, Preston City) (Revocation, Prohibition of Driving and One Way Traffic) Order 2023; and
- viii. The making of Road Traffic Regulation Act 1984 Lancashire County Council (Friargate North Area, Preston, Preston City) (20mph Speed Limit) Order 2023.

Adult Social Care - Provider Fees Uplift 2023/24

Cabinet considered a report that set out the county council's proposed fee uplifts for adult social care services for 2023/24, the financial impact of which had been reflected in the Medium-Term Financial Strategy.

Resolved: That the following uplifts be approved, with effect from 3 April 2023:

Market area

Proposed increase

1 Residential and nursing care

Weekly older people's approved residential care rates

- Nursing Standard
 16% *
- Nursing Dementia
 16% *

Residential Standard 20% ^

- Residential Higher
 16% *
- Residential Dementia
 16% *

*11% base uplift + 5% fair cost of care premium whilst funding remains

- ^11% base uplift + 9% fair cost of care premium whilst funding remains
 Mental Health and 10.86%
 - Learning Disability Residential/Nursing
 - Council Run Residential 10.86% Self Funder Rate

Residential and nursing care – All other 10.86% client groups

2 Homecare (all client groups)

- Off framework providers Per contract
- Framework providers 12.62%
- 3 Supported Living
 - Waking hour rate 9.41%
 - Sleep in rate (per shift) 9.41%

4 Extra Care

- Sheltered schemes with 9.41% 24 hour domiciliary care
- Other schemes including 9.41% purpose built Extra Care

 5
 Direct Payments
 9.41%

 6
 Carers
 10.10%

 7
 Shared Lives
 10.10%

 8
 Day Care
 10.35%

9 **Respite and Individual Service Funds**

Uplift in line with relevant service (e.g. homecare/residential care)

- 10 Intermediate Care covering the following 9.41% services:
 - Reablement
 - Home First
 - Hospital Aftercare
 - Crisis
- 11 Discharge to assess residential and No automatic uplift nursing placements
- 12 Roving Nights9.41%
- 13Prescription Equipment10.1%

Joint Policy for the Management of Section 117 Aftercare, Reviews and Discharge

Cabinet considered a report on the Joint Policy for the Management of Section 117 Aftercare, Reviews and Discharge

Resolved: That the Joint Policy for the Management of Section 117 Aftercare, Reviews and Discharge, as set out at Appendix 'A' of the report, be approved.

Children and Young People's Participation Strategy

Cabinet considered a report on the Children and Young People's Participation Strategy.

Resolved: That

- i. The Lancashire Children and Young People's Participation Strategy, as set out at Appendix 'A' of the report, be approved; and
- ii. The Executive Director of Education and Children's Services be authorised, in consultation with the Cabinet Member for Children and Families, to review and refine the Strategy, through ongoing engagement and participation with children and young people and, where there are areas for partnership action, with relevant partner organisations.

Co-ordinated Admissions Scheme 2024/2025 - Determination of the Qualifying Scheme

Cabinet considered a report on the determination of the statutory scheme and the mandatory timetable for co-ordinating admissions for Lancashire's primary and secondary schools and academies for 2024/2025.

Resolved: That

- i. Approval be given for the scheme listed at Appendix 'A' of the report, and its accompanying timetable in Appendix 'B' of the report, to be adopted as the qualifying scheme for admissions to Lancashire primary and secondary schools and academies for 2024/2025; and
- ii. The Executive Director of Education and Children's Services be authorised to secure the adoption of the scheme by the governing body of each Lancashire voluntary aided and foundation school and academy, in order to inform the Secretary of State for Education that a scheme had been introduced in Lancashire.

Determination of Admission Arrangements for Community and Voluntary Controlled Primary and Secondary Schools and Sixth Forms for the School Year 2024/2025

Cabinet considered a report on the determination of the admission arrangements for community and voluntary controlled primary and secondary schools and sixth forms schools for the school year 2024/2025.

Resolved: That

- The admission numbers and admission arrangements for community and voluntary controlled primary schools, secondary schools and sixth forms for 2024/2025 as listed at Appendices 'A', B', 'C' and 'D' of the report, be approved;
- ii. The issues raised by Community and Voluntary Controlled Governing Bodies and the Community be noted, and approval be given to the recommendations set out in response, as set out in Appendix 'E' of the report; and
- iii. The admission numbers and criteria for admission set out at Appendices 'A', 'B', 'C' and 'D' of the report be approved, to constitute the Authority's admission arrangements for 2024/2025.

Determination of Home to School Transport Policy - Academic Year 2024/2025

Cabinet considered a report on the annual review of the Home to School Transport policy. It was noted that there were no changes to the determined policy for the academic year 2024/2025.

Resolved: That the Home to School Transport Policy for the academic year 2024/2025 as set out at Appendix 'A' of the report, be approved.

Update on the School Place Planning Delivery Programme 2023-25

Cabinet considered a report that provided an update on the School Place Planning Delivery Programme for 2023-25 and sought approval of projects identified to address the projected shortfall of primary and secondary school places.

Resolved: That

- i. The following be approved:
 - a. The proposal to temporarily expand Newton Bluecoat Church of England Primary School by 1 form of entry, by increasing the published admission number from 30 to 60 for 2023/24 only.
 - b. The capital allocation for the Newton Bluecoat Church of England Primary school project set out at Appendix 'A' of the report.
 - c. The statutory consultation on a proposed enlargement scheme in Brierfield primary planning area.
 - d. The proposal to permanently expand Lea Community Primary School by 1 form of entry, by increasing the published admission number from 30 to 60 with effect from 2023/24, gradually increasing the school's capacity from 210 to 420.
 - e. The capital allocation for the Lea Community Primary School project set out at Appendix 'A' of the report.
 - f. A statutory consultation on the proposal to permanently expand Cottam Primary School by 1 form of entry, by increasing the published admission number from 30 to 60 with effect from 2023/24, gradually increasing the school's capacity from 210 to 420 pupils.
 - g. The proposal to temporarily expand Garstang Academy by 1 form of entry, by increasing the published admission number from 174 to 204 for 2023/24 only.
 - h. The capital allocation set out at Appendix 'A' of the report to permanently expand Lostock Hall Academy, enabling a 35 place increase to the published admission number, gradually increasing the academy's capacity from 600 to 775 from 2023/24.
 - i. The capital allocation set out at Appendix 'A' of the report to permanently expand Academy@Worden, enabling a 62 place increase to the published admission number, gradually increasing the academy's capacity from 590 to 900 from 2023/24.
 - j. The proposal to permanently increase the published admission number of Longridge High School by 15 places from 2023/24, and by a further 30 places from 2024/25, gradually increasing the school's capacity from 825 to 1,050.
 - k. The capital allocation for the Longridge High School project set out at Appendix 'A' of the report.
 - I. The capital allocation set out at Appendix 'A' of the report to permanently expand Bowland High, enabling a 30 place increase to the published admission number, gradually increasing the Academy's capacity from 550 to 700 from 2023/24.

- m. The capital allocation set out at Appendix 'A' of the report to permanently expand Clitheroe Royal Grammar School, enabling a 30 place increase to the published admission number, gradually increasing the academy's capacity from 750 to 900 from 2023/24.
- ii. The ongoing consultations for a proposed new primary and secondary school in Preston, be noted.

Part I (Open to Press and Public) - Item of Urgent Business

Sustainability - Funding to Support the Adult Care Market

Cabinet considered a report that proposed to provide financial support to providers of adult social care who contract with Lancashire County Council.

It was noted that the reason for urgency of the report was due to the decision on the overall use of Discharge funding only being made recently through external NHS governance, and the urgency of the support required by the care market in order for providers to utilise the monies to maintain support levels and meet demand for care and support.

Resolved: That

- i. The utilisation of the following funding be approved:
 - a. £1.2m Fair cost of care funding available for 2022-23.
 - b. £0.6m Discharge funding to support the provider market.
- ii. Approval be given to use the recommended mechanism as detailed within the report, for the allocation of funding to providers.
- iii. The decision be implemented immediately for the purposes of Standing Order C28(3) as any delay could adversely affect the execution of the county council's responsibilities.

Part II (Not Open to Press and Public)

Contract Extensions: Supported Accommodation – Young People's & Combined Families Services

Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contained information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Cabinet considered a report on the proposed contract extension of the Supported Accommodation for Young People's and Combined Families' Services block contracts.

Resolved: That the recommendations as set out in the report, be approved.

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Urgent Key Decisions

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It is a requirement of Standing Order C22 that any urgent Key Decision taken under the provisions of Standing Order C21 must be reported to Full Council for information.

The following urgent Key Decision was taken by Cabinet at its meeting on 2 February 2022:

• Market Sustainability - Funding to Support the Adult Care Market